# MOPOTSYO PATIENT INFORMATION CENTRE

ANNUAL REPORT 2012



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# INTRODUCTION

MoPoTsyo Patient Information Centre is Cambodian not for profit organization registered at the Ministry of Interior since 2005. It tries to help chronic patients with Non Communicable Diseases create an effective and affordable public health system to serve their long term health needs. It does this by involving chronic patients themselves in the organization and delivery of medical services preferably in the public services and as close as possible to where chronic patients live.

The core strategic tool used by our NGO is the establishment of a network of community-based diabetic peer educators in a structure that can be supervised by the Operational District authorities with adapted tools and modern technology.

The health outcomes for people with diabetes remain consistently good compared to other countries, in particular when compared to developing countries. For non-diabetic hypertensive people a stronger effort is required together with the public health system to overcome the barriers to care.

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## SUMMARY OF THE REPORT

**Increased coverage: The year 2012** saw continued growth of MoPoTsyo's Peer Educator Networks (PEN) and with that the exponential growth in service outputs: An additional 219,969 adults were screened for Diabetes (DM) during the year 2012, adding to the numbers of people who benefit directly from the PEN activities.

Noars	until	2007 until				
years	2007	2008	2009	2010	2011	2012
Nr of covered and screened adults	29335	71329	99839	156860	240550	460240

#### TABLE 1 SCREENING ADULTS FOR DIABETES PER YEAR

The number of chronic patients who registered as member grew with 50% from 8,310 at the end of 2011 to 12,496 at the end of 2012.

**Enormous Needs**: Despite special efforts to raise awareness of High Blood Pressure (HBP) and strokes, our Continuum of Care (CoC) remains seriously underutilized by patients with HBP who do not also have DM. Preliminary analysis of the laboratory data suggests that Chronic Kidney Disease (CKD) could be present among one third to half of our members with DM. The screening for Diabetic Retinopathy in collaboration with CSC showed that 28% of our members in urban area have Diabetic Retinopathy.

**Financial analysis**: MoPoTsyo contributed to the International Forum on Health Financing held in Phnom Penh in May 2012 with its financial data on PEN. Peer Education (or *Expert Patients*) in DM and HBP care in developing countries is still a relatively new health policy area without many peer reviewed publications, in particular on health financing. The Cambodian experience with the growing PEN and their ability to help organize popular health services, was shared with the international health policy experts through 4 presentations, posters and with an "Expert Diabetes Patient-panel". The year 2011 was used as the year in which the cost – which was actually the expenditure - had been calculated per type of output produced by the Peer Educator Intervention. The results were presented at the conference in the form of different "health care products" that the NGO using the PEN is able to produce to assist the different populations "at risk". Later, the cost per type of service unit was calculated as well, using a method called "stepping stones". The costing analysis result 2011 is in the annex of this report.

**Monitoring Adherence to prescribed treatment for diabetes and hypertension:** The Annual Report 2011 contained already some data on adherence to medical treatment prescribed to our members by the Medical Doctors consulted through the continuum-of-care system that is being facilitated in each Operational District (OD) by the PEN there. The measurement of adherence, on average for groups of patients, or at individual level of every patient, is possible thanks to the links between data on prescribing, the Revolving Drug Fund (RDF) management, the dispensing

at contracted pharmacies through the integrated database. During the year 2012, we began to automate the system. For this Annual Report 2012 the method of calculation of adherence has been improved. The details of the methodology are in the annex to this report. By applying our methodology we find everywhere that the adherence to DM treatment, despite being much more expensive than for HBP, is much better among DM members than among non-DM members who have only HBP. The difference is such that we should say that adherence for DM is good (72%) with 8% loss of patients whereas for HBP it is in general a disaster with only 38% adherence and 25% of patients who did not buy their medication at all during 2012.

**National Strategy Development:** During the year 2012 negotiations continued among stakeholders, notably different departments in the Ministry of Health (MoH) and a key Development Partners (DP), about Cambodia's new National Strategy for the Prevention of NCD 2013 – 2020. From July to September 2012 an experienced international WHO consultant helped the MoH to draft a new strategy. The finalized draft of this strategy – translated into Khmer - calls for continuation and expansion of PEN for DM and HBP. The MoH takes on responsibility for the PEN and prepares for the cost of these networks to be included into the Annual Operational Plan (AOP) for 2013, at least in the OD which qualify as Special Operating Agency (SOA), a special administrative status. It is unclear if the transfer of responsibilities will be complete or not, because there are some activities, currently routinely undertaken by MoPoTsyo, which the counterparts may find challenging. During 2012, we have continued to experiment with a discount voucher system. It entitles our Peer Educators and designated Poor Patients to a price reduction at the contracted pharmacies where they buy their prescription drugs. The same kind of voucher is distributed by them to poor DM patients. The discount is minimally 50% but it can be as high as 90%. The actual value of the discount varies with the height (cost) of the individual's monthly prescription.

**New Partners:** MoPoTsyo began to partner with CSC and with CARITAS Takeo to organize screening for Diabetic Retinopathy. Louvain Coopération au Développement (LD), a Belgian University NGO and MoPoTsyo began to implement an agreement signed in December 2011, to set up a peer educator network in Baray Santuk OD, in Kampong Thom province. GIZ, the German technical cooperation agency, provided MoPoTsyo with a grant at the end of October 2012 to support peer educator networks in 4 OD's in Kampong Thom and Kampong Speu provinces. This allowed us to start up 2 new networks. On 10 November 2012, with GIZ funding, we were able to draw national attention to Diabetes on World Diabetes Day. organized in Kampong Speu with more than 1000 attendants who marched a few kilometers, followed by a large rally held on the grounds of the Provincial Health Department.

**Research:** MoPoTsyo has chosen to become involved in 2 research projects: A multi-country translational research, led by ITM in Antwerp, measures the effect of SMS messages on blood sugar control. PATH (Seattle USA) and MoPoTsyo signed a partnership to collaborate on research among an urban population of Cambodian adults to compare different DM screening methodologies.

# **CONTINUATION & EXPANSION OF PEER EDUCATOR NETWORKS**

FIGURE 1 LOCATIONS OF PEER EDUCATOR NETWORKS IN CAMBODIA



There are Peer Educator Networks in different stages of development. Mature networks exist in Phnom Penh, Takeo province, in Kong Pisey OD (Kampong Speu province) and in Thmar Pouk OD (Banteay Meanchey province). In 2012 we began to set up new networks in Baray Santuk OD in Kampong Thom province. Also, we began to prepare the expansions to Stoong OD in Kampong Thom province and to Kampong Speu OD in Kampong Speu province. The Ministry of Health has invited MoPoTsyo to set up PEN in 2013 in 3 OD's that are Special Operating Agency, which qualifies them for HSSP pooled funds from the donors. The Peer Educator Network in Phnom Penh is counted as 10D but the slums are located in 3 different OD's. In 2011 we began to set up a peer educator network in Mongolborei OD but this OD has no SOA status (Banteay Meanchey). We are not aware of any donor being able to fund our activity there so the set up was put on hold in Banteay Meanchey until we resolve the lack of funding. During 2012 MoPoTsyo continued its steady growth in terms of beneficiaries and also of expenditures, gradually covering a larger adult population with the services of the Peer Educator Networks. We have spent over a 1.5 million USD dollars since we began operations in 2004.

## **EXPENSES AND COSTS**

### Expenses per covered adult and definition of coverage

The expenses figures show that economies of scale make the expenses per covered adult go down. A covered adult is defined as a person who is familiar with the network through the screening and lives in an area covered by a peer educator network, not necessarily a member, because the beneficiaries are everyone who has been screened for diabetes. The reasoning for using this definition is as follows: Theoretically, every adult who has received urine glucose strip for self-testing for diabetes, is aware that the peer educator is living in her/his area and available any time to do a repeat test or provide information. In addition, there must be a Village High Blood Pressure Group in this person's village, because the urine glucose screening in the village is immediately followed by the establishment of this High Blood Pressure Group. There are people with diabetes with high blood pressure and people without diabetes with high blood pressure who are member of this group and who use the automated Blood Pressure machine to check regularly on their blood pressure to see if it is in control. The Peer Educator regularly visits the High Blood Pressure group to register new high blood pressure patients and facilitate an appointment at the Referral Hospital for these new patients to get a prescription for the routine medication from the revolving drug fund. So any adult in the village, whether already a patient or not yet, the system is available for use.

Beneficiaries/expenses in USD trend fom 2007 to 2012								
in adults covered through the Peer Educator Networks								
Years	2007	2008	2009	2010	2011	2012		
Beneficiaries Annual growth %		143%	40%	57%	53%	91%		
Categories of Beneficiaries								
Number of people living in OD's with PEN	1,109,287	1,109,287	1,466,213	2,322,262	2,322,262	2806790		
Number people at NCD risk (=adults)	554,644	554,644	733,107	1,161,131	1,161,131	1,403,395		
Nr of covered&screened adults	29,335	71,329	99,839	156,860	240,550	460,238		
Coverage of Total Population	2.6%	6.4%	6.8%	6.8%	10.4%	16.4%		
Coverage of target population at risk	5.3%	12.9%	13.6%	13.5%	20.7%	32.8%		
Expenses Annual growth %		120%	44%	37%	62%	19%		
Annual Expenses [in USD]	\$59,808	\$131,725	\$189,773	\$260,446	\$422,145	\$502,025		
Accumulated expenses of whole intervention		\$191,533	\$381,307	\$641,752	\$1,063,897	\$1,565,922		
Expenses per Unit per beneficiary [in USD]								
per person living in the area	\$0.05	\$0.12	\$0.13	\$0.11	\$0.18	\$0.18		
per population at risk of NCD (= all adults)	\$0.11	\$0.24	\$0.26	\$0.22	\$0.36	\$0.36		
per covered & screened adult	\$2.04	\$1.85	\$1.90	\$1.66	\$1.75	\$1.09		

#### TABLE 2 EXPENSES PER BENEFICIARY 2007 - 2012

With growth the intervention is becoming more efficient, as larger numbers of beneficiaries are being served for less money.

The expenses per screened adult have been broken down in different types of benefits that these adults can receive, depending on their individual situation, as can be seen in the table below. The provision of benefits depends on the needs of the individual as these needs are not the same for everyone. Once the peer educator network is established and has screened a village and puts the Village High Blood Pressure Group in place, in fact the entire village population is covered, whether they are a still a child, a healthy adult, a diabetic, pre diabetic or pre hypertensive. The system is ready to receive them when healthy adults become diabetic or hypertensive as there is no financial threshold that makes membership difficult for them. In Cambodia, the adult population is roughly 50% of the total population. Our expenses per screened adult can therefore be conveniently converted into expenses per capita by reducing by half the expenses per screened adult.

### Cost per service unit

In 2013, with technical assistance from GIZ, we were able to calculate the cost per service unit. We opted to create 4 service units. Screening is activity that may be only necessary during the start up phase. The cost of the community-based peer educator was calculated separately to be able to inform health policy makers of what it costs to add peer education into the care model. The annual treatment cost of a Diabetic patient and a High Blood Pressure patient are both low partly as a result of a community-based peer educator being involved in the care organization and service delivery. Without the peer educator both the health outcome would likely be much inferior to what it is now and the cost of care would be much higher as seen in other low-income countries.

## TABLE 3 COST PER SERVICE UNIT IN 2011

1 adult screened for diabetes	\$	0.10
1 Community-based Peer Educator in 2011	\$13	,118.70
1 Diabetes Patient receiving care in 2011	\$	43.47
1 High Blood Pressure Patient receiving care in 2011	\$	16.81

For the definitions used in each service unit and details, see the annex. In order to isolate the cost of care per patient per year, certain expenses were excluded, such as primary prevention, advocacy and health system development. The cost of the dispensing by the pharmacy to the patient was added (a 15% profit margin for the pharmacies). It is useful to note the phenomenon that for some patients some of the peer educators act as a "shopper": (s)he collects their patient books, goes to the pharmacy, gets all the medicine packed for every patient, redistributes these with the patient book and collects their money. When it happens, it further decreases overall cost of care per patient. Calculation of cost of care per patient is further complicated by the differences in services and in adherence levels, with diabetes patients having much better adherence to therapeutic treatment than high blood pressure patients. The cost of care for the high blood pressure patients should be around USD 25 per year with better utilization of service by this type of patient.

## More patients detected and more members

The numbers of chronic patients who register as member of MoPoTsyo have continued to increase from 8,310 until 12,496 members at the end of 2012. Only patients with diabetes and or hypertension (>140/90) can become member.

The membership figures do not represent the current membership because we have not removed from this figure the patients who have died since 2005. A mortality rate of 2 to 3% yearly is what we estimate it to be.

Further down below we discuss access to and utilization of medical services by these patients and the follow-up system of these patients. Some registered patients make little use of the system compared with others. The graph below reflects the number of chronic patients who over the years have been formally assessed by the PE so we have their ID, address and bio-data in our database.



#### FIGURE 2 GROWING MEMBERSHIP

MoPoTsyo Peer Education began in urban slums in mid 2005 with screening for patients with diabetes (DM), including also care for diabetes patients with High Blood Pressure. In mid 2007 this intervention was piloted in a rural area, when peer educators began to be trained in Ang Roka OD in Takeo province with small amounts of funding from the World Diabetes Foundation, Swiss Red Cross, MSF Belgium and others to cover one entire operational district, with one peer educator per health center coverage area. The design was created to follow Cambodia's National Health Coverage plan which is population based and which does not follow the country's administrative division into communes and administrative districts.

Since 2008, there is no more active diabetes screening in urban areas. There are only 5 urban peer educators who are very busy following up large numbers of diabetes patients, compared to more than 130 rural peer educators. There is no active High Blood Pressure program in the urban area, only in rural areas.

**High Blood Pressure:** An initial small group of members with High Blood Pressure, without diabetes, were recruited to the program in 2007 in urban slums. We created a Village High Blood Pressure group in 4 villages. After 2 attempts it did not catch on with the VHBGroup Leader nor the patients. Then it was tried in rural area, which initially also did not work well. There we added a primary prevention campaign for community leaders and for school teachers. This latter feature helped to ensure wider support for the intervention, but it cannot be implemented in the high-class urban environment by low-educated slum-resident-peer educators. In the rural areas a provisional modus operandi was found which shows better results. The High Blood Pressure intervention design remains unfinished without proper links with the health centers. The challenge is not to detect and register and counsel members on High Blood Pressure but to make them get a prescription and especially to make them adhere to treatment once the symptoms are over.

FIGURE 3 YEARLY GROWTH IN MEMBERSHIP



Yearly growth of people with DM is more gradual than the yearly growth of the members with High Blood Pressure. High Blood Pressure intervention design still requires more work and closer collaboration with the public service to enhance its effectiveness.

# ELDERLY

According to the definition of the Madrid Plan of Action<sup>1</sup> we have 5,531 members of 60 years and older. According to that definition 46% is "old". However, the WHO STEP survey is using the age group 25 to 65. By adopting the age groups of the STEP survey we may be able to compare the registered numbers of patients of with national prevalence figures if the samples are large enough.



FIGURE 4 ABSOLUTE NUMBERS & % PER AGE GROUP IN 12,216 MEMBERS AT THE END OF 2012

The age groups of only diabetics (non diabetics excluded) shows a similar pattern. More than 23% of the members with Diabetes is 65 years or older, an age group that is not (yet) being surveyed as part of STEP survey. In the 2008 Census the people from this age group formed only 5.15% of the general population.

Diabetics per age group					
Age Group	Number	%			
<25	31	0.5%			
25 - 34	179	2.7%			
35 - 44	798	12%			
45 - 54	1813	28%			
55 - 64	2202	34%			
65 - 74	1156	18%			
75 - 84	359	5%			
> 85	21	0.3%			
Total members	6559	100%			

TABLE 4 DIABETICS BY AGE GROUP

# HUMAN RESOURCES: PEER EDUCATORS AND SALARIED STAFF

<sup>&</sup>lt;sup>1</sup> (<u>http://undesadspd.org/Ageing/DataonOlderPersons.aspx</u>)

Every year MoPoTsyo is training new Peer Educators (PE) increasing Cambodia's health workforce with lay workers having a received special training that makes them in practice, a highly effective and low cost resource for public health duties. In 2012, 54 new PE's were added to MoPoTsyo's network, representing the largest yearly increase in PE's since operations began. From 2005 to 2012 there have been a total of 135 PE's trained by MoPoTsyo. Among them 112 are still working as PE.

#### FIGURE 5 TOTAL NUMBERS OF PE TRAINED + PE STILL WORKING



#### FIGURE 6 YEARLY NUMBER OF PE TRAINED



At the end of 2012, the percentage of PE's still working with MoPoTsyo remains very high: **90%** (121 out of 135). Although there is little sign of attrition until now, with climbing of their age, this must be factored in for the future. We also have never *re*-trained the peer educators. In 2012 we did train the peer educators in *new* issues, such as Diabetic Retinopathy and in High Blood Pressure and Stroke by special educational materials in the form of an animated video. Also the peer educators have received special training in how to explain the biochemistry laboratory results to the patients.



FIGURE 7 PERCENTAGE OF PEER EDUCATORS STILL WITH MOPOTSYO

If we look at the reasons why we lose a PE, the following picture begins to emerge (figure 8).



FIGURE 8 REASONS FOR LOSING A PEER EDUCATOR

Also, not every trained PE remains in function as PE over time and there are different reasons for this. Some continue to work, but change their function from being a volunteer Peer Educator to a salaried staff member. These are PE's who are more involved in organisational issues or training. When they become salaried staff members, a new PE must be identified and trained so he/she can replace the "ex"-PE who continues to live inside the community. This has

happened several times, in particular in the urban slums, where several patients worked themselves into the MoPoTsyo's salaried staff, being replaced by their former patients. Until the end of 2012 MoPoTsyo HQ has 5 former Peer Educators and in the province there are 4 former Peer Educators who have become salaried staff. They are involved in management, representation, supervision and have organisational tasks in the Capacity Building Dpt of MoPoTsyo where the Peer Educator Networks are being managed. They help strengthen the capacity of the P.E.N. at the OD level..

HC in the table below stands for "Health Center" as a health center normally covers villages with numbers of residents between 8,000 to 15,000 people in total.

PEN field staff comprises the salaried Peer Educators who have become MoPoTsyo staff charged with management positions as supervisors and the volunteering peer educators who are not receiving salary but who receive a reimbursement of their travel costs related to their activities plus small incentives based on performance and outputs.

At the end of the year 2012					
	HC areas				
Provinces /	with peer	salaried	Total PEN field		
Municipalities	educator	supervisors	staff incl PE's		
Phnom Penh	5	2	7		
Takeo	56	5	61		
<b>Banteay Meanchey</b>	11	1	12		
Kompong Speu	24	1	25		
Kampong Thom	18	1	19		
totals	114	10	124		

### TABLE 5 PEER EDUCATORS & SALARIED SUPERVISORS

With 36 salaried staff plus the volunteers working for MoPoTsyo the workforce has gradually risen to 150 persons in total 2012. The ratio of workforce to members has to be understood in proper perspective because until 2007 there was no Revolving Drug Fund, nor were we organizing medical consultations. In 2009 we added non-diabetic hypertensive patients. In 2010 began to organize laboratory services.

#### FIGURE 9 VOLUNTEERS AND SALARIED STAFF



Also, Primary Prevention activities were added. These were first organized for school teachers in 2009 followed by similar sessions for Community Leaders, so the range of services that are being provided with the help of peer educators, themselves patients, has greatly increased.

For the reasons mentioned above, of the total 135 Peer Educators who have been trained, there were a total of 114 community-based peer educators at the end of 2012. In the year 2012 the network itself grew from 74 to 114 peer educators, an increase of 40 functioning PE's. At the start of 2012 we had 33 salaried staff members. This number grew to 36 at the end of the year, so the total number of salaried staff and volunteer staff had grown to 150 at the end of 2012.

Yearly growing	Takeo	Phnom Penh	Bantey Meanchey	Kompong Speu	Kampong Thom	Total
per December 2012	56	5	11	24	18	114
per December 2011	46	5	7	16	0	74
Per December 2010	41	5	6	11	0	63

TABLE 6 NUMBERS OF PEER EDUCATORS PER PROVINCE

The figures above indicates health center coverage areas with a trained PE. Each health center area is covered by a single PE, with the exception of two PE's that each cover two health center areas. The figure does not include the salaried leader of each network Therefore, the real number of peer educators with the required skills is larger than indicated in the table 4 above.

The leader of the Peer Educator Network is chosen by MoPoTsyo in consultation with the local health authorities. Once the leader is appointed, usually a new PE is trained to take over the

daily peer education tasks. The leader then receives a salary as supervisor of the network, normally USD 5 per Health Center with a Peer Educator that he/she must supervise and report about.

## CHALLENGE OF CREATING A BETTER GENDER BALANCE

It is difficult to reach an appropriate gender balance in both PE's and patients. Many husbands do not want their wife to become a PE. It is also difficult to find women with sufficient capacity who are willing to work as PE. The pay is minimal, making the job of PE something that you do mostly for honor. The immaterial rewards weigh probably more than the material rewards. Members in the household can be unhappy when the mother is not paying as much attention to them, and is busy going around the area in order to care for other people. This type of pressure can come from their children and from their husband. They demand the matriarch to be available 100% for them. In 2011, 26% of peer educators were female. In 2012, balance improved slightly to 30%. There is also an imbalance in the gender of patients...but this is the opposite! The proportion of 1/3 male versus 2/3 female patients has not changed since 2005. In 2012, we find the following mismatch: only 34% of the diabetics are male, while 70% of PE's are male. Compared to 2011, we redressed the imbalance by 4%.

FIGURE 10 PEER EDUCATORS BY SEX IN 2011 & 2012



# SCREENING ACTIVITIES

At the end of 2012, there were 460,240 adults in Cambodia that have had a post-prandial glucose screening (within 2-3 hours of a meal).



FIGURE 11 YEAR BY YEAR SELF SCREENING FOR PRESENCE OF URINE GLUCOSE

The community-based PE distributes urine glucose strips to adults for self-testing. The figures above and below relate to newly screened adults who learn how to use the strip to test themselves. Adults who buy a strip from the Peer Educator (USD 0.03) to retest themselves in later years are not included. Figure 11 below indicates the accumulated number of adults who have been made familiar with the Peer Educator Network (PEN?), through use of urine glucose strips over the years; almost half a million Cambodian adults are now living in an area with a peer educator whose advice they can seek if they want to retest themselves, including blood glucose (USD 0.33).



FIGURE 12 ACCUMULATING COVERAGE OF ADULT POPULATION BY PEER EDUCATOR NETWORKS

To view self-screening activity from a perspective of efficacy in translation to membership: In 2012, the number of diabetics rose by 2242, from 3953 to 6195. Of the 219,969 screened in 2012, 2,242 newly diagnosed diabetics joined MoPoTsyo. This translates to 1.02% of members screened, which is well below the expected prevalence of diabetes determined by STEP: A survey of prevalence of diabetes in rural areas among adults. MoPoTsyo organizes screening among all adults, not just adults aged > 25 years and < 65 years, a different population than the sample in the STEP Survey. As the Cambodian population is relatively young, a large group of adults having access to MoPoTsyo's urine glucose test strips are between 20 and 25 years old.

It may be hypothesized that some resources are being wasted by testing such a young population. Among this younger group are MODY's (Maturity Onset Diabetes among the Young). As the disease group's name suggests, MODY's are younger people. MODY's are thought to be heterogeneous in nature, meaning that a variety of environmental or genetic factors may be able to account for discrepancies in prevalence of MODY among different populations. Among MoPoTsyo's staff several are probably MODY. Most MODY's registered with MoPoTsyo require insulin but they are not type 1 DM. This subtle technical difference indicates that without insulin they would not die as fast as Type 1 DM, but would still suffer severe diabetic complications within a few years if they remain without insulin. Also, Cambodia's mass starvation that lasted from 1975 until 1979 began almost 40 years ago. Children who were conceived and borne during that period are more at risk of developing diabetes and other diseases than others. In summary, there are good reasons for Cambodia to diagnose early by screening including younger lives and ensure a healthy workforce among young adults. Like elsewhere in Asia, Type 1 DM in Cambodia is probably rare in Cambodia, but Type 2 MODY's are prevalent in this country.

MoPoTsyo keeps the name, age, sex and address of every adult who has been screened for diabetes. The first 40,000 people had been asked additional questions about chronic disease and related spending on chronic disease, and on being indebted for health care but since 2008 this is no longer asked. Since 2007, these data are no longer entered into database. So far once a village has been screened for diabetes, it is not screened again.

### Screening for High Blood Pressure:

At the end of 2012, there were 5978 patients with High Blood Pressure (HBP)registered as members with MoPoTsyo. There were 4075 patients at the end of 2011, meaning 1903 new patients registered during 2012.

In the beginning of 2011, the screening process for HBP was changed from a screening process that depended on the PE's doing the screening to a system where there is one automated blood pressure machine in each village which can be used by people for self-screening. The PE's can still actively screen using their own BP machine to detect HBP patients, but if the PE is not around, people can also self-screen. If they are found to have HBP, the Village High Blood Pressure Group (VHBPG) leader reports it to the PE who comes once per month to collect the

results. Similar to the previous model, a PE has to meet the person to assess the BP and confirm the "hypertensive status". By making the machine available at village level, people who live in a village with an automated blood pressure machine can use the machine once or twice a year to check their blood pressure to find out if it is too high or not. VHBPG are meant not just for the people with HBP living in the village but for anyone who is at risk. This means that the whole village has to be aware of the possibility to test as well as how, where, and when they can try it. It is the job of the PE to set up VHBPG's with the leader and then make them work. People who are found to have HBP can then be formally assessed by the PE so they get a patient book, access to laboratory testing, consultation, and prescription services.

Before such a VHBPG can be set up, the PE must do some screening in the village to find people with HBP who can form the group and are interested to sign up for this. Once they are find, a formal contract is made up between the VHBPG and MoPoTsyo before the machine is being dispatched to the Leader of the group. The machine reaches the group via the PE.

### Screening for Dyslipidemia

All members of MoPoTsyo can access a lipid panel blood laboratory test. The test includes Total Cholesterol, HDL and Triglycerides. LDL may be estimated using a formula unless Triglycerides are high (>400mg/dl) and LDL is not below 80. The members are encouraged to do it but it is no obligation. The price of the tests is on average at 30% of the level of well known other laboratories and the blood collection is in the community during early morning to improve convenience for members and facilitate the test being done under fasting conditions.

### Screening for Chronic Kidney Disease

Chronic Kidney Disease (CKD) can be stopped or slowed down in many cases with simple treatment. The therapeutic cost related to slowing down this progression towards CKD is almost negligible compared to the cost of dialysis (in Cambodia) let alone transplantation (abroad). However, we have not investigated to what extent the physicians are prescribing appropriate medication. All members of MoPoTsyo who use the laboratory service do the creatinine test and the potassium test. These two tests are more strongly recommended as the results are essential for appropriate prescription of routine medication: Metformin, a commonly prescribed antidiabetic agent, may carry a risk of lactic acidosis if prescribed to a patient with lowered kidney function. Another common anti-diabetic agent, glibenclamide is a renally eliminated drug, meaning that in patients with low kidney function, medication effects may be prolonged and increase the risk of hypoglycemia. Angiotensin Converting Enzyme Inhibitors (ACE-I) such as enalapril or captopril decrease glomerular filtration due to efferent arteriole dilation causing transient increases in SCr and potassium which may also carry risks in a CKD patient. Also, hydrochlorothiazide (HCTZ) tends to lose efficacy as a hypertensive agent in the setting of low kidney function making it a somewhat inappropriate choice for a hypertensive patient with CKD. Additionally, members are encouraged to be tested for proteinuria. This was introduced in late 2011. In 2012 we have began to collect data and engaged with a USA based nephrologist for analysis. The preliminary analyses indicate that CKD is present among almost half of our diabetic members.

# MEDICAL SERVICES FACILITATED BY PEN

Below we review first the laboratory services, their utilization and cost, then the Medical Consultations, their utilization (discussed as access to prescription because every medical consultation results in a prescription that can be used repeatedly to buy prescribed medicines at the pharmacy), and then the cost to the patient of adhering to the treatment and adherence. This is followed by a review of the Revolving Drug Fund that is managed through contracted private and public pharmacies that dispense the medicines using preprinted invoices, paid for by our members.

# **Laboratory Services**

MoPoTsyo began to organise laboratory services in 2009. In 2010, laboratory services were used during the so called "re-assessments". These are assessments of members of MoPoTsyo who have been registered for more than 6 months. We take a random sample of patients among those who are followed by every one of our peer educators and assess blood sugars, blood pressures, knowledge and other health outcomes. These randomized patients do not have to pay for the laboratory tests, explaining the high utilization in that year. Although this was too costly to continue it was useful to make the patients familiar with the new service and give them important information that they need for self-management. We stopped paying for it in 2011. After we had stopped to provide the free lab service, utilization of the lab first fell back. It rebounded firmly with 3916 users in 2012. Now it appears financially sustainable.

Laboratory service is useful for 3 main reasons:

1) It helps to inform and motivate patients to seek medical care and make use of the medical consultation service and adhere to their medication. Without a laboratory, people rely on their feeling of well-being. This can be treacherous as many conditions are "silent" and a-symptomatic.

2) The Doctor needs the laboratory result for prescription of appropriate medication for the patient and for adaptation of the prescription and referral.

3) Public Health authorities need access to these results to be able to analyse whether people's therapeutic needs are being adequately met by prescribing physicians and monitor the effectiveness of prescription therapy.

There were 3381 patients who used the laboratory at least once during 2012, compared to 969 in 2011, a 3.5 times what it was. We have had to increase the number of laboratory technicians to 2 Full Timers. As can be seen in the figure below, a substantial proportion of people from the age groups in which the prevalence of NCD is not measured during the national STEP survey

make use of our laboratory services as members with chronic disease: Elderly people and younger persons who are member of MoPoTsyo also use these services.Compared to 2011, the proportion of elderly people (65 years or older) using the laboratory services during the year 2012 rose to 22%. Among 3916 users 16% used the lab twice. The figure below is now more meaningful as we show those who have access compared to how many patients there are in their own age groups in the assessment data. This way we can keep an eye on which age group is crowding out another one. We can see that access for the elderly is an issue among those over 65 years, unsurprisingly.



FIGURE 13 ACCESS TO LAB SERVICES BY DIFFERENT AGE GROUPS

FIGURE 14 ACCESS TO THE LAB IS REDUCED FOR ELDERLY



As proportionally more women use the services of MoPoTsyo, they also make more use of the lab. In that sense, the access for women and men to the laboratory services was equal,

according to their representation as members in MoPoTsyo with women 2/3 and men 1/3 of the total in 2011. This remains the same in 2012.

men	1246	32%
women	2670	68%
in 2012 Total	3916	100%

TABLE 7 EQUAL ACCESS AMONG MEMBERS TO THE LAB SERVICES BY GENDER IN 2012

There is a declining proportion of (15% in 2012) users who use the laboratory more than once during the year. This trend suggests increasing efficiency of the service. While we allow "elites" to use the cost-effective service more than once per year, we want every patient to use it at least once per year. The problem is that many did not use the service, as can be concluded from the numbers of patients registered as member in 2012. On the other hand, it is encouraging to see how the number of patients who uses the laboratory service increases yearly, despite the fact that this service is provided almost at the cost price.

It seems worthwhile to subsidize the service for the poorest patients, so they can access the service as well.

### Cost of the Lab Services

During 2012, we calculated the cost of the laboratory services by putting the life of our lab machines at 10 years which is optimistic. That creates the cost picture in the table below. It shows it is truly a "not for profit approach". The result of our pricing policy is that we offer the laboratory service at 70% lower than the rates of Cambodia's public services. It would have been more realistic to put life at 5 years.



FIGURE 15 LABORATORY SERVICES USE AND COST

If the machines in reality break down after only 5 years, the cost of depreciation would have been double. Then we would have been operating at a loss. We may have to adjust our lab prices upward in the future if we want to be able to replace our laboratory machines every 5 years.

TABLE 8 LABORATORY	COSTS BASED ON 10	-YEAR LIFE OF MACHINES

fixed cost of laboratory program										
	Purchase price		1	2009	2010	• •	2011	2012	2	2013
humalyser Junior	\$	2,854	\$	285	\$ 285	\$	285	\$ 285	\$	285
humalyser 3000	\$	5,800	\$	-	\$ 580	\$	580	\$ 580	\$	580
combilyzer 13	\$	1,500	\$	-	\$ -	\$	150	\$ 150	\$	150
Humascope	\$	950	\$	-	\$ -	\$	95	\$ 95	\$	95
lonogram	\$	4,200						\$ 420	\$	420
			\$	285	\$ 865	\$	1,110	\$ 1,110	\$	1,110
Expenditure in laboratory program		\$	4,710	\$ 12,020	\$	5,892	\$ 22,622	tot	al	
expenditiure on fixed costs			\$	2,854	\$ 5,800	\$	2,450	\$ 11,104	fixe	ed
expenditure on variable costs			\$	1,856	\$ 6,220	\$	3,442	\$ 11,518	va	riable

Cost per lab result				
total of fixed 2009-2011	\$		2,261	\$ 1,110
total of variable	\$		11,518	
Total cost 2009-2011	\$		13,779	
number of results	2935			
cost per result	\$		4.69	\$ 20,188
cost per member who				
used the lab	\$		6.22	
	Expe	cted Number	of Results	4300
		Expected	Revenue	\$ 23,650
	Cos	t Recovery M	loPoTsyo	\$ 3,462

The range of laboratory tests is as shown on the 2 examples below which show the result form of 2011 and how it was improved in 2012. The name of test is written both in Khmer and English, as well as the normal value and a basic indication of what the test measures to facilitate patient understanding of disease severity.

	លទ្ធផលតេស្ត / Test's results:									
<del>ល</del> Nr.	ឈ្មោះតេស្ត Test Name	លត្វផលគេស្ត Test Result	ឝោលដៅតិលៃធម្មតា Target Normal							
1	កូលេស្តេរ៉ីលសរុប / Total Cholesterol	226	តិចជាង 200 មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ							
2	អេច ដេ អិល / HDL Cholesterol	56	ច្រើនជាង 40 មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ							
3	ទ្រីត្តីសឺរីដ / Triglyceride	131	តិចជាង 150 មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ							
4	គ្រេអាទីនីន / Creatinine	0.7	តិចជាង 1.2  មីលីកកាមកុងមួយងរីសីលីការ សំរាប់បុរសេ និង 1.1 មីលីក្រាមក្នុង មួយដេស៊ីលីត្រ សំរាប់ស្ត្រី							
5	អ៊ី ជី អែហ្វ អរ / eGFR	>60	ធំជាង 60 មីលីលីក្រក្នុងមួយនាទី							
6	ស្ករក្នុងឈាម / Blood Sugar	139	មុនហូបអាហារពេលព្រឹក៖ ច្រើនជាង 126 មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ បង្ហាញថាអ្នកមានជំងឺទឹកនោមផ្អែម ច្រើនជាង 110 មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ បង្ហាញថាអ្នកអាចមានជំងឺទឹកនោមផ្អែម ចន្លោះ 65 ទៅ 100 មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ បង្ហាញថាអ្នកមានលទ្ធផលល្អ							
7	ប៉ូតាស្យូម / Potassium	4.2	ចន្លោះ 3.5 ទៅ 5.1 មីលីមូលក្នុងមួយលីត្រ							
8	ត្រង់សាមីនាស / Transaminase (SGPT)	33	ចន្លោះ 1 ដល់ 50 ឯកតាក្នុងមួយលីត្រ							
9	ត្រង់សាមីនាស / Transaminase (SGOT)	33	ចន្លោះ 6 ដល់ 40 ឯកតាក្នុងមួយលីត្រ							
10	ប្រូពេអ៊ីន / Proteinuria	0	ស្មើនឹងសូន្យ(គ្មាន)							

### FIGURE 16 THE OLD LAB RESULT (2011)

During 2012, we improved the presentation of results to help patients understand and peer educators explain the results to the patients. This is possible because the database now allows to print multiple results over time of the same patient. This helps everyone to see in one glance what is happening with the trend of each indicator, see the example below. Last but not least, it saves the Doctor time during the medical consultation.

លវ nr	បរិយាយគេស្គ (test description )	03-05- 2012	02-07- 2012	17-12- 2012	ឯកតា (unit)	គោលដៅកំណត់ធម្មតា (normal range)
15	គ្រេអាទីនីនក្នុងទឹកនោម (Urine Creatinine)	200	200	300	mg/dl	ចន្លោះពី 10 ទៅ 300 មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ
16	អនុបាតអាល់បូមីនទៅគ្រេអាទីនីន ( Albumin-to-Creatinine Ratio )	មិន ធម្មតា តិច	មិន ធម្មតា តិច	មិន ធម្មតា តិច	*	-ធម្មតា លទ្ធផលអនុបាតតូចជាង 30 mgអាល់បូមីនក្នុង 1 gគ្ រអោទីនីន -មិនធម្មតាតិច ចន្លោះពី 30 ទៅ 300 mgអាល់បូមីនក្នុង 1 gគ្ រអោទីនីន -មិនធម្មតាច្រើន អនុបាតធំជាង 300 mgអាល់បូមីនក្នុង 1 gគ្ រអោទីនីន
	សំគាល់៖ សូមយកលទ្ធផលតេស្តនេះព	ទាំជាមួយរា	ល់ពេលរែ	វិលអ្នកទេ	ៅពិនិត្យ និ	ងពិគ្រោះជំងឺជាមួយគ្រូពេទ្យព្យាបាល។
អ្នក	បច្ចេកទេសមន្ទីវពិសោជន៍ (laboratory technic	ian)				

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វត្ត	មានឈាមក្នុងសេរ៉ូម (BIS): 0	17/12/2012				
		លទ្ធផ	លចុងក្រោ	យ (last	results)	
លវ nr	បរិយាយតេស្ក (test description)	03-05- 2012	02-07- 2012	17-12- 2012	ឯកតា (unit)	គោលដៅកំណត់ធម្មតា (normal range)
1	ស្កវក្នុងឈាមមុនហូបអាហារ (Fasting Blood Sugar)	98	102	<u>109</u>	mg/dl	មុនហូបអាហារពេលព្រឹក៖ ប្រើនជាង 126 mg/dl បង្ហាញថាអ្នកមានជំងឺទឹកនោមផ្អែម ប្រើនជាង 110 ml/dl បង្ហាញថាអ្នកក្រៀមមានជំងឺទឹកនោមផ្អែម ចន្លោះ 60 ទៅ 100 mg/dl ជាលទ្ធផលដូចអ្នកគ្មានជំងឺទឹក នោមផ្អែម
2	ប៉ូតាស្យូម (Potassium)	4.6	3.8	4.4	mmol/l	ចន្លោះ 3.5 ទៅ 5.0 មីលីមូលក្នុងមួយលីត្រ
3	សូដ្យូម (Sodium)			<u>148</u>	mmol/l	ចន្លោះ 135 ទៅ 145 មីលីមូលក្នុងមួយលីត្រ
4	ត្តិរូ (Chloride)			102	mmol/l	ចន្លោះ 98 ទៅ 108 មីលីមូលក្នុងមួយលីត្រ
5	ទ្រីត្តីសឺរីដ (Triglyceride)	149	113	92	mg/dl	តិចជាង 150 មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ
6	កូលេស្តេរ៉ុលសរុប (Total Cholesterol)	222	206	<u>202</u>	mg/dl	តិចជាង 200 មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ
7	អេច ដេ អិល (HDL Cholesterol)	42	46	52	mg/dl	ចន្លោះពី 40 ទៅ 70 មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ
8	អិល ដេ អិល (Estimated LDL Cholesterol )	150	137	132	mg/dl	ចន្លោះ 62 ទៅ 100 mg/dl អត់មានបញ្ហាខ្លាញ់មិនល្អ ចន្លោះ 100 ទៅ 160 mg/dl ត្រៀមមានបញ្ហាខ្លាញ់មិនល្អ ច្រើនជាង 160 mg/dl មានបញ្ហាខ្លាញ់មិនល្អ
9	ត្រង់សាមីនាស (Transaminase SGPT)	38	34	29	U/L	ចន្លោះ 7 ដល់ 50 ឯកតាក្នុងមួយលីត្រ
10	ត្រង់សាមីនាស (Transaminase SGOT)	31	37	25	U/L	ចន្លោះ 10 ដល់ 40 ឯកតាក្នុងមួយលីត្រ
11	ត្រេអាទីនីន (Creatinine)	0.9	0.8	1.2	mg/dl	តិចជាង 1.1 មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ សំរាប់ស្ត្រី តិចជាង 1.2  មីលីក្រាមក្នុងមួយដេស៊ីលីត្រ សំរាប់បុរស
12	អ៊ី ជី អែហ្វ អរ (eGFR)	>60	>60	<u>45</u>	mL/min	ធំជាង 60 មីលីលីត្រក្នុងមួយនាទី
13	ប្រូតេអ៊ីនក្នុងទឹកនោម ( Proteinuria )	-+	-+	+	សញ្ញា	<ul> <li>គ្មានប្រូតេអ៊ីនក្នុងទឹកនោម</li> <li>សង្ស័យមានប្រូតេអ៊ីនក្នុងទឹកនោម</li> <li>វី ++ រឺ +++ រឺ ++++ មានប្រូតេអ៊ីនក្នុងទឹកនោម (សូមពិនិត្ យតេស្តអោយបាន 3ដងក្នុង3ខេ ដើម្បីបញ្ជាក់ថាអ្នកមានប្រូតេ អ៊ីនក្នុងទឹកនោម)</li> </ul>
14	អាល់បូមីនក្នុងទឹកនោម (Albuminuria)	150	150	<u>150</u>	mg/l	តូចជាង 20 មីលីក្រាមក្នុងមួយលីត្រ

អាយុ (age): 67

003349

កាលបរិច្ឆេទស្នើសុំ (date):

#### FIGURE 17 THE NEW 2 PAGE LAB RESULT (2012)

ឈ្មោះសមាជិក (member name):

កេទ (sex): ស្រី

Signed by one of 3 laboratory technicians employed by MoPoTsyo. At the end of 2012 we have hired a specialist to carry out an independent assessment of our lab which resulted in a series of recommendations which are being addressed in 2013.

### Patient Consent in the Lab Test application Form:

In the annex is the application form for the lab test. This is filled when the member pays for the tests. This happens in advance. At the bottom of this application form is a special permission to use the result for research purpose is mentioned at the bottom of the form.

## **Medical Consultation Services**

Medical consultations are organised by MoPoTsyo in 9 public facilities in 8 Operational Districts, mostly at rural referral hospitals (CPA1 or CPA2) in a room at the hospital that is made available or kept available for these weekly or 2-weekly sessions. A session lasts half a day during which some 30 to 35 patients receive medical consultation.

For more than 10,000 medical consultations in 2012, MoPoTsyo hired 4 experienced Medical Doctors, every one of them once or a couple of times per month, for a morning. MoPoTsyo's capacity building department plans these sessions, based on information it receives through its PEN about the size of need, in other words "the volume of the demand". The contracted doctors then travel to the public facility to hold a consultation session which is "run" and organised by a team of PE's. The PE's perform tasks such as crowd control, registration, preparing, administration etc., tasks that in other countries is done by nurses and other professional hospital staff. Sometimes the session is in the morning, sometimes in the afternoon, but never the whole day. Some of these doctors are government staff and others are not government staff. Government staff hold their sessions on the weekends.

There are different advantages in letting the PE's join in the management of the service delivery to the members including but not limited to:

- 1. Lower overall cost because nurse time is much more expensive than PE time
- 2. Patients trust the PE's because they know them personally
- 3. PE's can hear the doctor's treatment or advice. Often it is helpful if PE's repeat and repeat again the advice of the doctor, later back in the community, because very often patients do not remember what the doctor told them once they are outside or back home again.
- 4. Prestige, motivation, and ownership of the service by the PE's
- 5. PE's provide a safeguard against loss of coherence between prescription by doctors and dispensing of medication through the RDF, by being vigilant and monitoring services.
- 6. PE's offer convenient hours/time for consultation (weekends) outside working hours.
- 7. Service provision is more casual and more fun for everyone.
- 8. Having a PE creates a more satisfactory work environment for the Doctor

In the local context it is difficult to list any disadvantages that really make sense. It remains utterly puzzling why it is not done more often in other resource constrained contexts comparable to the Cambodian one.

During 2012, the number of consultations increased from 6,347 consultations (2011) to 10,955 consultations in total (in 2012), an increase by 73%.

The number of consultation *sessions* increased by only 51% from 208 to 314, thus the number of patients per session rose from 31 in 2011 to 35 patients per session in 2012. This means shorter time spent between the doctor and the patient. We have to analyse if this issue is causing problems or simply represents a gain in efficiency - for example to better availability of laboratory results - requiring less time for the physician to come to a decision. Ultimately it depends on "which doctor achieves the best outcomes" if we can isolate this from other confounding factors. We have never analysed this so far.

We have been working with four different physicians to deliver more than 10,000 consultation services to our members. Among them, two are private doctors and two are government employees (who perform consultation services during the weekends when they are not on duty in national hospitals.) MoPoTsyo hires them in their private capacity and pays these civil servants for their travel and for performing these services for our NGO and its members.

Dr 1	547	5%
Dr 2	7043	64%
Dr 3	2939	27%
Dr 4	426	4%
total consultations	10955	100%

### TABLE 9 HIRED MEDICAL CONSULTANTS IN 2012 SEEING OUR MEMBERS

Only patients who are member of MoPoTsyo can see the doctor. It is an appointment-based system, facilitated through the Peer Educator Network. So far the patients pay a user fee to the hospital, not to MoPoTsyo. The idea behind hiring a doctor, is to train the residing doctor of the public facility to do the medical consultation, however their attendance is irregular.

Below is the cost calculation of 2011: the 205 half mornings does not include the "travel" time that is needed for the doctor to travel to and from the hospital. For estimating the Full Time Equivalent (FTE) of Doctors needed to do this activity, the traveling time should be added. We have not calculated the FTE for conducting all the consultations that include travel time. It may be more than 1 FTE. The session time is 0.5 FTE.

However, the cost of reimbursing the doctors for traveling and spending time traveling is included. It is of course more efficient to pay the doctor for his travel than to reimburse 35 patients for their travel. If on average 35 patients would have to travel to the provincial hospital, it would add at least 1,000,000 riels (USD 250) to their travel cost. So this solution is more

efficient and probably helps reduce Out of Pocket Health Expenditure for a large and vulnerable population.

If the doctors in the local hospitals become comfortable examining and treating patients, they can begin to take over the less complicated cases. When that happens, the specialised doctors will not have to travel so frequently to the local hospital as used to do. This is not yet the case in 2012.

year 2011	TOTAL	annual average per location	average monthly for 8 locations
1. Nr of patients who received Consultation	6347	793	66
2. Cost [(nr3+nr4)*nr5]	\$ 20,257	0	0
3. Transportation	\$ 478	0	0
4. Paid in Doctor fees for 8 locations	\$ 318	0	0
5. Number of consultation sessions	205	17.1	1.4
6. Nr of patients per session	31		
cost per consulting patient (nr2/nr1)	\$ 3.19		

### TABLE 10 MEDICAL CONSULTATIONS IN 2011 AND 2012

In 2012, consultations were done in 10 hospitals in 9 OD's, compared to 2011, when consultations were done in 8 OD's and 9 hospitals.

	Total	Ре	r OD
woor 2012		Annual	Monthly
year 2012		average	average
1. Nr of patients who consulted Doctor	10,363	1,151	96
<b>2. Cost</b> [(nr3+nr4)*nr5]	\$20,773.00	\$ 2,308.11	\$ 192.34
3. Transportation expenses	\$-		
4. Fee for Doctor per consult session	\$-		
5. Nr of consultation sessions	219	24	2
	\$-		
cost per consulting patient (nr2/nr1)	\$ 2.00		

Because of the varying distances that must be covered by the Doctor to travel to remote hospitals the cost per consultation per patient varies strongly, depending on the location.

	1	2	3	4	5	6	7	8
year 2011	Pochentong	Ang Roka	Doun Keo	Bati	Prey Kabass	Kirivong	Thmar Pouk	Kong Pisey
1. Nr of patients who received Consul	642	588	621	639	527	1149	606	1575
2. Cost [(nr3+nr4)*nr5]	\$913.50	\$2,106.00	\$1,782.00	\$2,268.00	\$2,178.00	\$3,509.00	\$4,392.00	\$3,108.00
3. Transportation	\$7.50	\$45.00	\$45.00	\$45.00	\$85.00	\$85.00	\$115.00	\$50.00
4. Fee per consultation for Doctor	\$36.00	\$36.00	\$36.00	\$36.00	\$36.00	\$36.00	\$68.00	\$34.00
5. Nr of time of consultation	21	26	22	28	18	29	24	37
cost per consulting patient (nr2/nr1)	\$1.42	\$3.58	\$2.87	\$3.55	\$4.13	\$3.05	\$7.25	\$1.97

TABLE 11 HELPING PATIENTS SAVE TRANSPORTATION COST 2011 AND 2012 WHEN THEY SEE THEIR PHYSICIAN

	PhnomPenh		Tak	eo Pro		BMC	K. Speu	K. Thom	
	1	2	3	4	5	6	7	8	9
year 2012	Pochentong	Ang Roka	Doun Keo	Bati	Prey Kabass	Kirivong	Thmar Pouk	Kong Pisey	Baray Santuk
1. Nr of patients who consulted D	1529	662	1118	662	628	1739	1077	2163	785
<b>2. Cost</b> [(nr3+nr4)*nr5]	\$1,479.00	\$1,782.00	\$1,620.00	\$1,215.00	\$2,299.00	\$3,751.00	\$3,553.00	\$3,612.00	\$1,462.00
3. Transportation expenses	\$7.50	\$45.00	\$45.00	\$45.00	\$85.00	\$85.00	\$115.00	\$50.00	\$50.00
4. Fee for Doctor per consult sess	\$36.00	\$36.00	\$36.00	\$36.00	\$36.00	\$36.00	\$72.00	\$36.00	\$36.00
5. Nr of consultation sessions	34	22	20	15	19	31	19	42	17
t per consulting patient (nr2/nr1)	\$0.97	\$2.69	\$1.45	\$1.84	\$3.66	\$2.16	\$3.30	\$1.67	\$1.86

The average cost in 2011 per patient was USD 3.19. This was reduced to USD 2 per patient in 2012. In the coming 5 years, even if local doctors working at the referral hospitals in OD's where the PEN are active, become sufficiently trained to examine and prescribe appropriate treatment for the majority of patients with Diabetes and High Blood Pressure, there will be always a proportion who should be sign by a more experienced Doctor. The PEN can remain "instrumental" in organizing such complicated cases into groups, for which it is worthwhile to make the specialist travel, rather than making these vulnerable people travel to a clinic.

FIGURE 18 BY AGE GROUP 10,234 MEDICAL CONSULTATIONS IN 2012



The profile of the 10234 patients who consulted the medical doctor in 2012 is seen in the figure above. We can see a barrier to access if we compare the actual use by age group with their proportion among the membership of MoPoTsyo as chronic patients. For elderly people their access to medical services appears compromised with climbing of age.



FIGURE 19 USE OF MEDICAL CONSULTATION BY AGE GROUP

Throughout the report the underutilization of services by non-diabetic hypertension patients is evident in almost all the areas. The table below is meant to show that although there is some progress over the years, it remains very unsatisfactory.

Medic	Medical consultations facilitated by the Peer educator networks									
Diabetes, no Diabetes & Hypertension year hypertension Hypertension no Diabetes <b>Totals</b>										
2007	42	92	0	134						
2008	180	511	8	699						
2009	370	800	15	1185						
2010	664	1093	295	2052						
2011	1709	3045	1355	6109						
2012	2012 3030 5080 2330 1									
totals	totals 5,995 10,621 4,003 20,619									

#### TABLE 12 USE OF MEDICAL CONSULTATION BY TYPE OF PATIENT

#### Medical consultations facilitated by the Peer educator networks

	Diabetes, no	Diabetes &	Hypertension	
year	hypertension	Hypertension	no Diabetes	Totals
2007	31%	69%	0%	100%
2008	26%	73%	1%	100%
2009	31%	68%	1%	100%
2010	32%	53%	14%	100%
2011	28%	50%	22%	100%
2012	29%	49%	22%	100%
totals	29%	52%	19%	100%

For most of the Diabetes patients in 2012 who went to see their Doctor it was not the first time. MoPoTsyo database records go back to 2007. The average of these individual DM patients was 3.8 so while most have experience, 997 came for the first time and came only once in 2012.



FIGURE 20 DIABETES PATIENTS IN 2012 BY THEIR TOTAL NUMBER OF MEDICAL CONSULTATIONS

TABLE 13: ACCESS TO MEDICAL CONSULTATION & PRESCRIPTION BY DIABETES PATIENTS 2010-2012

				Annual	Has no
	DM		Indiv DM	Contact	prescripti
Year	regist	Med Consult	Pat	Rate	on
2010	2965	1757	1161	0.59	60.8%
2011	4357	4751	2193	1.09	49.7%
2012	6732	8085	3440	1.20	48.9%

The number of diabetes patients who register has more than doubled between 2010 and 2012 showing a steady increase. The proportion of diabetes patients who are without a prescription (due to not being examined by a medical doctor) was reduced from 61% to 49% over the same period.

The number of individual diabetes patients who are using the medical consultation service during the given year has tripled from 1160 individuals in 2010 to 3440 individuals in 2012. The frequency with which these individuals are using the medical services is also increasing from (1757/1161 in 2010, to 4751/2193 in 2011 to 8085/3440 in 2012) but that figure is not so relevant as the annual contact rate which takes as denominator all the patients who have registered:

total medical consultations Nr of DM patients registered

The trend shows that overall the trust in the medical services is gradually improving and that more diabetics are ready to meet the doctor:

- a) Among diabetics a larger proportion now has a prescription
- b) Those diabetics who have a prescription go more often to the doctor

The most relevant denominator would be the number of diabetes patients who live in the area, whether they have been registered or not. So ultimately we should use the estimated prevalence of diabetes as the denominator. This becomes possible with regularly repeated surveys such as the STEP Survey.

The tables below show the comparison of DM and HBP. The trend in the figures is encouraging. While the totals of patients registered do not differ enormously, the Diabetics make much better use of the services. The proportion of diabetics among those who consult the Doctor is much larger than the consultations of HBP patients without diabetes. (NB Prescription is a proxy for "having consulted a Medical Doctor" so "has no prescription" means that the patient has not yet consulted a Medical Doctor.

	рм		Indiv DM	Annual	Has no
Year	regist	Med Consult	Pat	Rate	on
2010	2965	1757	1161	0.59	60.8%
2011	4357	4751	2193	1.09	49.7%
2012	6732	8085	3440	1.20	48.9%
				Annual	Has no
			Indiv HBP	Contact	prescripti
Year	HBP	Med Consult	Pat	Rate	on
2010	2514	295	263	0.12	89.5%
2011	3997	1358	907	0.34	77.3%
2012	5809	2323	1343	0.40	76.9%

TABLE 14: ACCESS TO PRESCRIPTION

A similar line of reasoning as for DM above and analysis is made for HBP. This shows that for HBP the picture is worse than for DM. HBP continues to pose an enormous challenge. There is

no way PE's for diabetes can deal with the organization caseload of HBP all by themselves. More support is needed from the public services, in particular the health centers. This requires an adaption of public policy with health centers being actively involved in providing support for chronic care for HBP patients.

The trends in the HBP figures are the same as in DM: positive. But HBP remains less than satisfactory overall.

	2010	2011	2012
Consulting patients	2000	5918	10303
>60 years old	719	2088	3694
>65 years old	420	1227	2068
	2010	2011	2012
Consulting patients	2000	5918	10303
>60 years old	36%	35%	36%
>65 years old	21%	21%	20%

TABLE 15: ACCESS TO MEDICAL CONSULTATION BY ELDERLY CHRONIC PATIENTS (DM+HBP)

With the access to the laboratory services for elderly being compromised, it is no surprise that there is little or no improvement over the years in access for the elderly. We are increasing our numbers of patients in general, but we are not improving access for the elderly to medical consultation. Old people's access to the medicines is via medical consultation. This requires state subsidy and the burden cannot be put on the shoulders of diabetes patients who are already vulnerable.

It is interesting to look at the 77 diabetes patients who registered in 2007 some of whom have 1 prescription and others as many as 19 prescriptions in 4 years between 2007 and the end of 2011. With prescription we mean that the Medical Doctor, consulted by the patient, writes in the MoPoTsyo self-management book of the patient, which medicines must be taken every day and the quantity, and signed by this Doctor and dated. With this prescription, the patient can go to one of the pharmacies contracted by MoPoTsyo and buy for example 30 days of medication, with a maximum of 3 months. When the medication is finished, the patient can go back the pharmacy with the same old prescription to pay for a refill. PE's are supposed to keep an eye on the patient to see if the medication is working adequately or not. If the PE see that it is time for the patient to get a change in medication, they urge the patient to go for medical consultation. Then, the Doctor gives the 2<sup>nd</sup> prescription. Patients go to see the Doctor once or twice a year on average. In the table below, prescription equals "went to consult the Doctor". The frequency with which diabetic people go to the Doctor varies a lot as can be seen in the figure below.



FIGURE 21 THE FIRST 1350 DIABETICS FREQUENCY OF MEDICAL CONSULTATION

The average number of times that 655 Diabetics (among the first registered 1350 diabetic members) have gone to see the Doctor since they registered with MoPoTsyo (inside the period 2005 until end of 2008), until the end of 2012, is 4.5 times. 694 never go, which you cannot see on this scatter diagram, and others to as much as 25 times. Among this first group of diabetics 657 are rural and 693 are urban slum diabetics.

Through the peer educator's experience new patients will get a sense of how much it is going to cost them every month to buy medication, if they go to consult the Doctor at the Hospital, in a session organized by MoPoTsyo's Peer Educator Network. For this reason we must assume that only people who want to and are able to pay for their medicines go to consult and have a prescription.

The price of consultation is usually much lower than the price of the medicines. The lowest is 1500 Riels (USD 0.38) and the highest is 3500 Riels (USD 0.88). The patients pay these amounts at the Public Hospital according to the user fee schedule of each hospital. MoPoTsyo's peer educator collects it and hands it over to the Hospital as user fee income. However, this income is not used by the Hospital to pay the Medical Doctor, hired as consultant from outside and paid by MoPoTsyo. In 2012, the cost of that Medical Doctor is paid by our donors or out of the revenue of the Revolving Drug Fund if there is no donor to pay for the location where we are organizing these consultations. For the real cost to MoPoTsyo of these consultations see the analysis further down below.

Through talking with their own PE, who can usually give them a fair estimation of what their disease is going to cost them every month, the patients are already aware before they meet the

Boeung Trakoun pharmacy. The turnover of that pharmacy is small, but it is a pity that they make our figures on adherence suboptimal.

Year 2012	MoPoTsyo supplied to pharmacies in 2012	Names of 4 Pharmacies in Banteay Meanchey	Value of Patient Invoices in 2012	Nr Invoices	AVERAGE amount per invoice	Difference between our supply and value of invoices produced by pharmacies (Negative means MISSING INVOICES)	Estimated number of missing invoices	% missing invoices
1	8,958,350	Banteay Chhmar	9,121,400	726	12,564	163,050	13	
2	6,622,250	Boeung Trakoun	5,914,000	548	10,792	(708,250)	-66	-12%
3	14,449,000	Svay Chek	16,981,890	1,141	14,883	2,532,890	170	
4	23,163,550	Thmar Pouk	28,148,980	2,009	14,011	4,985,430	356	
	E2 102 1E0		60 166 270	4 4 2 4			473	-12.0%
Iotals	53, 193, 150		00,100,270	7,727			475	12.070
Iotais	53, 193, 150		00,100,270	7,727		<b>D</b> //	473	12.070
Year 2012	MoPoTsyo supplied to pharmacies in 2012+7% profit	Names of 4 Pharmacies in Banteay Meanchey	Value of Patient Invoices in 2012	Nr Invoices	AVERAGE amount per invoice	Difference between our supply and value of invoices produced by pharmacies (Negative means MISSING INVOICES)	Estimated number of missing invoices	% missing invoices
Year 2012	MoPoTsyo supplied to pharmacies in 2012+7% profit 9,585,435	Names of 4 Pharmacies in Banteay Meanchey Banteay Chhmar	Value of Patient Invoices in 2012 9,184,900	Nr Invoices 726	AVERAGE amount per invoice 12,651	Difference between our supply and value of invoices produced by pharmacies (Negative means MISSING INVOICES) (400,535)	Estimated number of missing invoices -32	% missing invoices -4.4%
Year           2012           1           2	MoPoTsyo supplied to pharmacies in 2012+7% profit 9,585,435	Names of 4 Pharmacies in Banteay Meanchey Banteay Chhmar Boeung Trakoun	Value of Patient Invoices in 2012 9,184,900 5,876,900	Nr Invoices 726 548	AVERAGE amount per invoice 12,651 10,724	Difference between our supply and value of invoices produced by pharmacies (Negative means MISSING INVOICES) (400,535) (1,208,908)	Estimated number of missing invoices -32 -113	% missing invoices -4.4% -21%
Year           2012           1           2           3	MoPoTsyo supplied to pharmacies in 2012+7% profit 9,585,435 7,085,808 15,460,430	Names of 4 Pharmacies in Banteay Meanchey Banteay Chhmar Boeung Trakoun Svay Chek	Value of Patient Invoices in 2012 9,184,900 5,876,900 16,956,690	Nr Invoices 726 548 1,141	AVERAGE amount per invoice 12,651 10,724 14,861	Difference between our supply and value of invoices produced by pharmacies (Negative means MISSING INVOICES) (400,535) (1,208,908) 1,496,260	Estimated number of missing invoices -32 -113 101	% missing invoices -4.4% -21%

## TABLE 42 FOUR PHARMACIES IN THMAR POUK OD

For the calculation method of the adherence figures below see the detailed explanation in the annex.

### TABLE 43 ADHERENCE AND EXPENDITURE ON PRESCRIBED MEDICATION BY DIABETICS IN THMAR POUK OD

% adherence by Diabetics	The DM patients should have spent if 100% adherent	Year	Riels spent by Diabetics on medication	yearly growing cohort of DM	Riels average per actual buying DM patient per year	Nr of Actual DM Buyers	Nr of times they bought
		2010	11,170,200	163	55,026	203	893
		2011	35,576,450	364	95,893	371	2348
66%	77,935,040	2012	51,423,620	564	97,764	526	3551

#### TABLE 44 ADHERENCE AND EXPENDITURE ON PRESCRIBED MEDICATION BY HBP IN THMAR POUK OD

% adherence by High Blood Pressure Patients	The HBP patients should have spent if 100% adherent	Year	Riels spent by HBP on medication	yearly growing cohort of HBP	Riels average per actual buying HBP patient per year	Nr of Actual HBP Buyers	Nr of times they bought
		2010	1,291,100	56	20,173	64	177
		2011	5,155,700	158	38,475	134	579
39%	17,602,280	2012	6,937,850	204	48,858	142	743

The adherence to prescribed medication in Thmar Pouk by Diabetics is better (66%) than by non-diabetic High Blood Pressure patients (39%), despite that the medication is double the cost for diabetics.

## TABLE 45 USE OF RDF BY SEX IN THMAR POUK OD

Female	78%	1162
Male	22%	337
	100%	1499

Clearly, the men in Thmar Pouk OD have problems accessing and using the Revolving Drug Fund service and are seriously disadvantaged when compared to access by women.

## **Primary Prevention activities:**

Using the experience from Takeo, we added a primary prevention activity to the project, although this was not part of the original proposal for the donor ICCO KIA. To strengthen the awareness of the risk factors for chronic NCD, we have carried out during 2012 Primary Prevention activities in 10 communes in this area. A total of 456 commune leaders were reached through this activity.

## KOMPONG SPEU PROVINCE

By September 2012, we had spent all the funds of the AusAID grant that we had received in 2010 to set up the first Peer Educator Network in that province, namely in Kong Pisey OD.

On October 1, 2012 the GIZ funding for this area began (as one of 4 Peer Educator Networks in 4 Operational Districts in Cambodia). This allows us to continue to fund the activity. This is necessary because it is not yet completely self-financing.

Also, it allowed us to start a second Peer Educator Network: in Kampong Speu OD. Apart from having signed official agreements with the authorities and the identification of a first group of diabetes patients who were selected as candidates to become peer educator, there is not much to report yet about Kampong Speu OD. So this section of the annual report deals with Kong Pisey OD only.

## Membership growth

Per 31 December 2012, there are 685 DM- and 646 HBP-patients (who are not diabetic) registered, up from 372 and 379 respectively at the start of 2012.

## Peer Educators

In order to create the Peer Educator Network, in total 20 peer educators have been trained and equipped. One has died and one has become the Manager of the Peer Educator Network in this Operational District. Only 4 (20%) were women, although we actively tried to find female candidates for the positions.

## Screening

During the year 2012 55,998 adults were screened for Diabetes, so that at the end of December 2012, a total of 106,197 adults have been reached directly.

## **Medical Services**

Use of Laboratory Services in Kong Pisey OD is proportionally and absolutely better by the diabetics than by the non-diabetic HBP patients.

## TABLE 46 USE OF LAB SERVICES IN KONG PISEY OD

Y	early use of	f lab service	2S
Kong Pisey OD	Patients with lab	Diabatia	non Diabetic
2010	113	66	47
2011	248	150	98
2012	454	324	130

At the end of 2012, 370 Diabetics **(54%)** have a lab profile in our database, compared with only 230 **(36%)** pf the registered members with High Blood Pressure. Use of Medical Consultation Service in Kong Pisey:

TABLE 47 USE OF MEDICAL CONSULTATION BY DM IN KONG PISEY OD

	Kampong Sp	<mark>eu - Kong P</mark> i	isey OD use of N	Aedical Consultati	ions
	Medical		Average DM	First time	Consultation
	Consultation	DM	patients per	Prescription for	rate per DM
year	sessions	patients	session	DM patient	patient
2010	10	63	6.3	58	1.1
2011	44	1082	24.6	322	2.8
2012	59	1648	27.9	254	2.6

As expected, the use of the consultation service by Diabetics is better than by non-diabetic hypertensives (HBP). What was not expected is that the use (consultation rate) would deteriorate in 2012 compared with 2011 for both DM and HPB.

#### TABLE 48 USE OF MEDICAL CONSULTATION BY HBP IN KONG PISEY OD

	Kampong Speu -	Kong Pisey	OD use of Medi	cal Consultations	by HBP
	Medical		Average HBP	First time	Consultation
	Consultation	НВР	patients per	Prescription for	rate per HBP
year	sessions	patients	session	HBP patient	patient
2010	10	28	2.8	28	1.0
2011	44	439	10.0	239	1.6
2012	59	515	8.7	177	1.2

In 2012 it happened more often that there were no High Blood Pressure patients (non Diabetics) using the session, despite the great medical needs in for better hypertension control in the district.

#### TABLE 49 SESSIONS NOT USED BY HYPERTENSION PATIENTS IN KONG PISEY

	Medical	Consultation S	Sessions
year	Nr Sessions	DM present	HBP present
2010	10	100%	20%
2011	44	100%	89%
2012	59	100%	81%

## **Revolving Drug Fund & Adherence**

During the year 2012 the registered members with a prescription bought 4,459 times their medication at one of the 2 pharmacies, contracted by MoPoTsyo in Kong Pisey OD. Together they spent 81,383,720 to buy their medication from the Revolving Drug Fund.

Because our database has the data on prescription, and the cost of the prescription and the sales of the pharmacies to each patient, thanks to the invoice system, we can analyse adherence.

#### TABLE 50 ADHERENCE TO ROUTINE MEDICATION IN KONG PISEY OD

Adherence %	What the patients SHOULD have spent		Expenditure for prescribed medication by DM patients	Times bought	DM patients	Average per patient per year	Invoices per DM ptient per year
		2010	1,465,330	85	61	24,022	1.4
		2011	36,401,500	1800	351	103,708	5.1
73%	93,770,554	2012	68,619,020	3493	542	126,603	6.4
		Total	106,485,850	5378		Better an	nd better
			Expenditure for				Invoices
			prescribed			Average	per HBP
			medication by	Times	HBP	per patient	Patient
			HBP patients	bought	patients	per year	per year
		2010	321,050	26	26	12,348	1.0
		2011	9,583,500	575	227	42,218	2.5
24%	52,490,272	2012	12,764,700	966	265	48,169	3.6
		total	22,669,250	1567		some pr	oaress

As everywhere, there is a large difference in adherence among diabetics and non-diabetic hypertensive patients. The precise reasons must be investigated so the Ministry of Health can begin to do something about it.

## Other:

A 20-minute documentary has been produced about the lives of one man and one woman in Kong Pisey OD, called "Diabetes in the Paddy Fields". They and others compare how the intervention has had an impact on their lives.

# KAMPONG THOM PROVINCE

At the end of 2011 we had signed a partnership agreement with Louvain Coopération to set up a PEN in Baray Santuk OD in Kampong Thom. In January 2012, we organized a visit by the OD authorities from Kampong Thom to an OD with a functional PEN so they could get an idea of what they can expect. They went to see Kong Pisey OD in Kampong Speu province. After that the agreements were signed with the health authorities in Baray Santuk OD. The Provincial Health Department approved the project and wrote a letter of support.

In February 2012 a peer educator from Takeo was sent to Baray Santuk OD to begin to identify diabetes patients in Baray Santuk OD who were suitable and willing to be trained as peer educator. With 19 health center areas to cover, a suitable candidate must be found for each one. After completing their six week training in Phnom Penh and Takeo, and after 9 out of 11 had passed their exam, the first group of 9 PE's was able to begin screening in June 2012.

	Baray Santuk	Jul-12	Aug-12	Sep-12	Oct-12	Nov-12	Dec-12
	per month plan	63	63	63	63	63	63
	accumulative plan	63	126	189	252	315	378
New cases	in reality accum	94	183	308	355	432	544
Diabetes	% of LD target	149%	145%	163%	141%	137%	144%
	glucose screened	4900	7608	14329	14868	18149	21289

## TABLE 51 GROWTH OF MEMBERSHIP IN KAMPONG THOM

HBP Groups		0	4	8	12	24	27
	Baray Santuk	Jul-12	Aug-12	Sep-12	Oct-12	Nov-12	Dec-12
	per month plan	125	125	125	125	125	125
New cases	accumulative plan	125	250	375	500	625	750
High Blood	in reality accum	85	187	309	368	424	599
Pressure	% of LD target	68%	75%	82%	74%	68%	80%

The screening by peer educators distributing urine glucose strips has started at the end of June 2012: 21,289 adults were screened for diabetes by the end of December 2012, so they screen at around 3500 per month on average. The screening has been done in 83 villages so far. We have begun to establish Village High Blood Pressure Groups. There are now 27 villages with such a group. They have to facilitate self-screening for HBP by people in the village so people will come forward and register as HBP patient. This requires concerted public health campaign work.

Medical Consultations were first organized at the end of July 2012. The OD Baray Santuk is the first OD where the medicines are being dispensed at the Referral Hospital Pharmacy, after a contract was signed between MoPoTsyo, the OD and the Hospital Pharmacist.

At the end of December 2012, there are in total 1144 patients registered as member. Among them there are 544 DM registered and in total 599 HBP patients registered.

MoPoTsyo has been working with 3 different Doctors hired to train the local Doctor in Baray Santuk OD. These external trainers are hired in a private capacity to train the counterpart plus perform the consultation. This occurs several times per month, usually on a weekend. The hired consulting doctor travels to the referral hospital in Baray Santuk OD from Phnom Penh, in a journey that takes about 5 hours. That creates an extra cost to the program for which a solution must be found in the future. The preferred solution is that 2 Hospital Doctors at Baray Santuk will have received sufficient training from the visiting consultant that they can do the consultations themselves. One Doctor now feels confident to do the consultations by himself.

785 Medical consultations were given during 2012 (counting from start at end of July 2012) and reached a total of 614 different individual patients, so it shows a ratio of 1.3 per 5 months and this appears efficient: Only 28% came again to see the Doctor. We aim for an average of 1 to 2 times per year per patient.

614 individually registered patients received medical examination and a prescription for routine medication from our Revolving Drug Fund. Among the 785 medical consultations there were 475 for diabetes and 310 for High Blood Pressure patients who are not diabetic. Among the 785 medical consultations, there were 572 for women (73%). This is not unusual when compared to other project locations. It suggests that women are more risk averse when it comes to their health than men. Counting from August 2012, in total 1272 invoices for medicine dispensing have been paid by 591 different members of MoPoTsyo based on their prescription that they have received from the medical doctor.

On a monthly basis the dispensing of medicines is quite steady. There is an un-explained dip in September 2012, perhaps due to the installation of the software around that time. The graph below is the purchasing behavior related to 591 different individual patients, some buy for a month, others for 2 months, others for half a month.

#### FIGURE 40 BUYING AT PUBLIC HOSPITAL PHARMACY BARAY SANTUK OD



It is not meaningful to make an analysis of adherence to prescribed treatment based on such a short period, so this will first become available during the second half of 2013.

MoPoTsyo Peer Educator Network organised regular blood drawings at the local health centers. In total 699 different patients gave blood. In total 705 laboratory profiles were created for the registered patients.

MoPoTsyo has negotiated contracts with 3 public facilities in Baray Santuk for dispensing RDF medicines to the members. Firstly the pharmacy at the referral hospital and similar contracts with 2 other Health Centers located far away from the referral hospital, namely at HC Treal and HC Taing Krasang to dispense the prescribed medication to patients who live close by their health center. We have put the first automated system in place with a bar code reader in one HC only. The internet and VPN system has been problematic and we have been working on the technical solution in quarter 4 but the issue is not solved yet.

# PLANNING FOR 2013

- Hand over PEN in 5 OD's which are Special Operating Agencies in Takeo
- Negotiate with MoH about setting up PEN in other Cambodian OD's
- Develop web based solution for pharmacy automation system for OD's
- Expand patient database with Revolving Drug Fund management
- Implement recommendations from evaluation of laboratory
- Reform the Financial & accounting system
- Strengthen data collection for database
- Second assessment of the Bridges research on the effect of SMS on Diabetes outcomes
- Start research on screening methodologies in collaboration with PATH USA.

## ANNEXES

## Annex on Adherence Calculation

## How to calculate adherence over a one year period until a specific date of analysis in the past:

Database of MoPoTsyo contains the data on prescription (P), and on Invoices (I).

P: The record of a prescription contains Patient ID, a code D, H or DH, indicating whether the patient is diabetic or non-diabetic hypertensive, date of the prescription, the daily cost of the medicine that is prescribed, the types of medicine and dosages per day, the name of the contracted pharmacy.

I: The invoice contains the ID of the patient, the date of buying medicines, the name of the pharmacy, the amount spent that day at the pharmacy.

The analysis is done by :

STEP 1: exporting the data to EXCEL by period and by area in 2 different files P and I.

The records can be connected through the patient ID. Every patient has her/his own ID. This ID consists of 3 letters (province, OD, Health Center area) and followed by a 4 digit number.

The Excel file P:

- 1. Note the total number of prescriptions for all patients in the area of study.
- 2. Split the files in 2 by Disease Type in to Diabetic and Non-Diabetic Hypertensive
- 3. Note the total number of Diabetics, sort by date of prescription from old to new
- 4. Note the total number of non Diabetic Hypertensives, sort by date of prescription, from old to new
- 5. Remove duplicates in file Diabetics and keep : 1<sup>st</sup> prescription DM, sort by date of prescription
- 6. Remove duplicates in file Hypertensives and keep: 1<sup>st</sup> prescription HBP, sort by date of prescription
- 7. insert 3 empty columns left of the total amount spent at the pharmacy by the patient
- 8. First column put as Header date of analysis: in the first column if more than one year ago, put nothing. If one year or less than one year ago, type the date until which you want to analyse the adherence;
- 9. copy the same data of analysis until the last row.
- 10. Second column at the top of the file put Header : Number of consumption days. Put number 365 in the top row, because the date of prescription is more than one year ago and we analyse over one year,
- 11. Draw down (copy formula) until you reach the row at the left of which you have typed the date of analysis. Then type subtract the date of prescription from the date of analysis so that it appears in column 2 there. It will be number less than 365.

- 12. Copy the cells until the last row of the file.
- 13. At the top of empty column 3 put header : Should have Spent: and in the first cell multiply the daily cost by the number of days (normally 365 at the top) and then copy the formula down until the last row.
- 14. Sum all the amounts in column 3. You now have the amount of what the patients should have spent during one year until the date of analysis.
- 15. You do this for DM, and also for HBP.
- 16. Now you finished with P and you go to work on Invoices so you will be able to compare this with what they really spent, based on the invoices I.
- 17. Make sure you compare the same category of patients, the same period, the same ID's from the same area;
- 18. Sum the total
- 19. Compare by dividing the total P by total I = ....%.

What this method does not do, is adjust for patients who have died, for patients who have received a second prescription that instructs to take more medicine than the first prescription. It compares money so strictly speaking it is possible that a pharmacy sells other things instead of the medication, but this does not appear to happen. Also, it is possible that pharmacies do not always provide an invoice when they dispense invoices. That has happened a lot in the past but it is improving. We can control it by comparing the volume and amounts of what we sell to the pharmacies with the value of the invoices that they produce.

The method above just explains how to calculate adherence. There are many other things can be studied because there are many more columns with important data, such as the name of the prescribing Doctor, the number of laboratory tests that are available, the age, sex of the patient, the BMI etc.

# Annex on Expenditure

Expenses by category according to MoPoTsyo's accounts year by year.

Expenses for activities as accounted in the bookkeeping of	Costa	as in boc	okkeepin	g by PR	ODUCT	or BENE	FICIARY	(2004 -	2012)	TOTAL (cost Vs product)
MoPoTsyo Patient Information Centre	2004	2005	2006	2007	2008	2009	2010	2011	2012	excluded (*5)
1. Earlier Diagnosis & awareness of NCD	0\$	\$179	\$3,500	\$11,268	\$13,139	\$31,380	\$37,872	\$29,739	\$64,909	\$191,986
Autoria triat benefit the general population,			\$1,475	\$1,882	\$3,339 #240	\$5,187	\$9,500	\$6,096 *1.005	\$26,098	\$53,577
PE doing Screening (Hypertension) Equipments and Materials for Screening		\$179	\$1,321	\$2,614	\$342 \$1,716	\$9,113	\$10,462	\$1,205 \$4,624	\$2,095 \$6,560	\$36,588 \$36,588
Primary prevention (Community Leader) Primary prevention (Primary School Teacher)					\$4,883	\$7,625	\$1,711	\$2,933	\$1,354 \$3,321	\$18,506 \$3,321
Events and World Diabetes Day			\$704	\$6,771	\$2,861	\$9,456	\$16,199	\$14,881	\$25,481	\$76,352
2. Capacity of Peer Educators & their networks	0\$	0\$	\$566	\$5,591	\$10,899	\$19,002	\$24,446	\$34,595	\$54,532	\$149,630
Building the network; Training of new Peer Educators (PE)				\$806	\$1,990	\$3,204	\$4,032	\$2,412	\$7,198	\$19,642
PE doing Patient follow up (Diabetes) PE doing Patient follow up (Hypertension)				\$3,510	\$5,710	\$8,943	\$12,125	\$18,795 \$3,436	\$17,605 \$503	\$66, 689 \$3, 940
Village High Blood Pressure Group created Capacity Building Peer Educator Networks (PEN)			\$566	\$1,274	\$3,199	\$6,854	\$8,290	\$9,952	\$150 \$29,075	\$150 \$59,209
<ol> <li>Delivery of Continuum of Care</li> <li>All materials for self-management, consumables and equipment and the expenses related to the Revolving Drug Fund and</li> </ol>	0\$	\$500	\$4,217	\$12,217	\$29,422	\$58,835	\$90,382	\$207,551	\$141,550	\$544,675
Laboratory Services; Materials for patient follow up (DM)		\$500	\$4,217	\$8,982	\$14,838	\$19,038	\$28,051	\$23,548	\$25,964	\$125,138 **
waterials for parent on work of tary Laboratory services Constitution services				\$3.235	\$4.399	\$4,710 \$4.054	\$12,020 \$10.978	\$5,892 \$19.456	\$32,626 \$15,508	\$55,248 \$55,248 \$57,630
Revolving Drug Fund (only medication)					\$8,947	\$20,473	\$32,130	\$150,436	\$23,821	\$235,808
ivaterial and Equip to sales to memoris Others support to RDF project and distribution					\$1,237	\$0,747 \$3,812	\$7,204	\$8,218	\$17,215	\$37,687
<ol> <li>Equity Fund Provision Paying health services for poor patients (vouchers);</li> </ol>	0\$	\$1,002	\$3,808	\$4,037	\$7,481	\$3,933	\$3,185	\$3,139	\$5,157	\$31,742
*5. Capacity building to manage risk factor control OD Capacity building to manage risk factor control in primary care;	\$7,361	\$8,236	\$11,958	\$26,696	\$70,784	\$76,623	\$104,560	\$147,120	\$235,877	\$689,217
Staff Administration & Equiptment Evaluation	\$7,361	\$705 \$7,531	\$6,199 \$5,759	\$14,484 \$11,803 \$408	\$28,509 \$25,185 \$6,740	\$41,154 \$28,586 \$5,883	\$49,847 \$43,990 \$8,922	\$66,992 \$70,570 \$7,794	\$97,398 \$106,426	\$305,289 \$307,211 \$29,747
Research & Study Audit Others					\$1,000 \$9,350	\$1,000	\$601 \$1,200	\$565 \$1,200	\$24,003 \$8,050	\$25,169 \$12,450 \$9,350
TOTAL EXPENSES	\$7,361	\$9,917	\$24,049	\$59,808	\$131,725	\$189,773	\$260,446	\$422,145	\$502,025	\$1,607,250

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In the table above the expenses per product or per beneficiary is presented as it was accounted in the bookkeeping: it excludes the NGO office cost, see category 5 (previous page) which is the total expenses for the NGO's office since the year 2004 (USD 689,217) must be also allocated to each of the products.

			ΓοΑοΜ	COSTIN <sup>[syo-Patient</sup>	IG ANAI	LYSIS Centre (201	(1)			
		1	2	3	4	5		.::		iv.
Cost Description	Total	Mgt. and	Peer		Medical	Revolving	Diabetes	Peer	Treatment	Treatment
	Expenditure	Admin. /HQ E	ducation / ODs	Laboratory	Consultation	Drug Fund	Screening	Education	Diabetes H	<b>/pertension</b>
a Personnel cost	\$71,425	\$42,655.04	\$15,209.34	\$3,054.02	\$7,591.38	\$2,915.40	-	-		
b Training	\$2,789	\$377.00	\$2,411.61							
c Materials (Non Med + Med)	\$31,432	\$4,572.17	\$18,343.41	\$5,892.49	)		\$2,624.25	- 4           	)   )   )   )   )	
d Depreciation (\$22,314.9 X 20%)	\$4,463	\$2,242.18		\$2,220.80			         	L             		
e Rent Office	\$11,520	\$11,520.00								
f Drugs incl Insulin&syringes	\$46,016								\$45,008.17	\$1,007.77
g Travel and delivery	\$23,218	\$1,663.64	\$3,541.47	- 4         	\$11,865.00	\$6, 148. 14	-           	L J           		
h Allowances Peer Educators	\$31,368		\$25,272.32				\$6,095.52	L _         		
i Other Cost	\$56,123	\$49,816.72	\$4,593.83		-	\$1,712.35	-	-	-	
Total Expenditure	\$278,354	\$112,846.75	\$69,371.98	\$11,167.31	\$19,456.38	\$10,775.89	\$8,719.77	\$0.00 <sup>1</sup>	\$45,008.17	\$1,007.77
Met. and Admin. /HO		-\$112.846.75	\$28.211.69	\$28.211.69	\$28.211.69	\$28.211.69				
		\$0.00	\$97,583.67	\$39,379.00	\$47,668.07	\$38,987.58	\$8,719.77	\$0.00	\$45,008.17	\$1,007.77
Peer Education / ODs			-\$97,583.67		х -			\$97,583.67	х -	
			\$0.00	\$39,379.00	\$47,668.07	\$38,987.58	\$8,719.77	\$97,583.67	\$45,008.17	\$1,007.77
Laboratory			•	-\$39,379.00					\$29,534.25	\$9,844.75
				\$0.00	\$47,668.07	\$38,987.58	\$8,719.77	\$97,583.67	\$74,542.42	\$10,852.51
Medical Consultation				<b>⊾</b>	-\$47,668.07				\$30,030.88	\$17,637.18
- - - -					\$0.00	\$38,987.58	\$8,719.77	\$97,583.67	\$104,573.30	\$28,489.70
Revolving Drug Fund					I	-538,987.58			\$32,749.57	\$6,238.01
Total cost of service units:						\$0.00	\$8,719.77	\$97,583.67	\$137,322.87	\$34,727.71
								ł		
Number of Service Onits:							060,60	4	ACT 'C	2,000
Cost per Service Unit per year:							\$0.10	\$1,318.70	\$43.47	\$16.81
cost per Service Unit per month:								\$109.89	\$3.62	\$1.40
										-

Annex with Cost analysis by service unit in 2011 (last available year of audited expenditure)

#### Definitions of service units

#### Definitions

**i.** A Diabetes screening unit is the adult who through the action of the peer educator has received knowledge and materials for self measurement of presence of urine glucose (one urine glucose strip per adult in the household + pregnant women of any age) and who, if one of the adults in the household has positive urine glucose, receives without charge a confirmation blood glucose test from the peer educator who uses a handheld glucometer and about which the peer educator reports using the standard screening form to fill the screening result with all the adults' name, age, sex and full address of the household he has visited and provided the opportunity to self screen for diabetes.

**ii. Peer Education unit** is the collective of services provided by 1 Peer Educator (PE) to all his/her patients (=new patients + old patients getting counseling, registration, training, materials for self-management plus peer educator's explanation on how to use it and encouragement individually and in groups) who are in their follow-up according to the database, getting check-up services from peer educator according to the peer educator training manual and reported in detail by PE invoice signed by PE and approved by the OD. It includes the maintenance (not set up) of the Village High Blood Pressure Groups. This excludes activities for the general population such as screening and primary prevention and it also excludes activities that are related to the organisation of the laboratory team work and the revolving drug fund monitoring;

iii. Treatment Diabetes unit is the combined total of 3 medical services (medical consultations, laboratory tests and routine prescribed medication, plus the related cost to organize the delivery of these services to the Diabetes patient per registered Diabetic patient who has used medical service least 1 time during 2011. It includes special tasks of peer educators who monitor the pharmacies and/or deliver medicines to pharmacies as part of the Revolving Drug Fund distribution and monitoring and revenue collection system. For the laboratory services it includes the special tasks carried out to organize blood draw sessions at local health centers at convenient times for the patients to give venous blood, spin it on location and separate serum from whole blood and put the collected samples in the rightly labelled tubes on ice and transport them to the central laboratory for testing and for creating the biochemistry lab profile, enter the results into database, print the results together with previous results of the patient so they can be compared and explain the results and the trend in results to the patient who has given blood so they are motivated to use the medical consultation service and the revolving drug fund service to treat their health problems.

**iv. Treatment Hypertension unit** is the combined total of 3 medical services (medical consultations, laboratory tests and routine prescribed medication, plus the related cost to organize the delivery of these services to the hypertension patient per registered Hypertension patient who has used medical service at least 1 time during 2011. It includes special tasks of peer educators who monitor the pharmacies and/or deliver medicines to pharmacies as part of the Revolving Drug Fund distribution and monitoring and revenue collection system. For the laboratory services it includes the special tasks carried out to organize blood draw sessions at local health centers at convenient times for the patients to give venous blood, spin it on location and separate serum from whole blood and put the collected samples in the rightly labelled tubes on ice and transport them to the central laboratory for testing and for creating the biochemistry lab profile, enter the results into database, print the results together with previous results of the patient so they are motivated to use the medical consultation service and the revolving drug fund service to treat their health problems.

## ANNEX

#### Organisational Chart in 2011, including the Board



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ផ្ដល់ស វាវជ្រាល ស្តាមិនសង្រែវក្សាក់ចំណាញ Not for profit laboratory service																														
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09 តា សាទឹកន ចោម លែដ េយ៉មាសីន (Urinalys								6			]		í	1ុស៊ីវ កសេតុហ្គ អា លេប មី	លើ តអើ មន នៃ	(មា នេះ្ ទង	ន លុឆ រេ អោ <sup>ី</sup> Ratio	ផល4 ទនីនន A:C)				4000	ារផ្	Ծ						
លុ <b>ណ</b> េលុប្	ព្វតអ៊ែនុកុស	ទឹក	នេះចោះ	Re	sultU	rine	e P	rotei	n Te	est (c	rosse	es)	:				សុរប ទំ ដ	ាអស	រជា រ	<b>( लो</b> tot	al									
ុះអវិកម្មនីឆាំពសៈធាន៍ជា អេរីកមួយនៅ សាវាវរុណរក្លាឆិន សេងែរក ហោក ចំណាក កា របញ្ឈឹទិញអុងគា តុបរិត ក វិមាស៊ីន និង ផេវេតិ៍ សេឆំង នេះជាទះ ជៅលេសឆាំ laboratory service is a not profit service organised by MoPoTsyo for th be sustained										ពញាបេ ខាជិកំ the m ned in	ញុបេសអុងគារម.ព.ជ ជកវិញកុស តំលំមួយ he members to have g id in the future throug					មើរអ េយ លាំំំា ច ទ od qualit revenue	បក មាំ ៖ ទ ល tý lab gene	ម៉ីធិ ម យក borat eratio	១នេះនិ បានរិ tory re on .	ន្រេ <b>ត</b> ភា ង បុរ sults f	ពដ កបដ or aff	ញបារ េញត ordat	រំរីកា ឃាំឯ i ble p	គ ទា ៖ ដា រគុ ព prices	នពែសាមា ណាព ពេ so that	ើដេ វុចា t the	ក រប ់ត កេ ទា e serv	uអ ឯគ សុខព័ស ice ca	ា រុកុទាំ "1: The in	
ំហា ល សមសមាដិត រុកស្អុក ប័ ណុ <b>លផ្</b> ណីនេះ ដមើយកែ ហុទាដ ណោ សាហ្ទេដេលីន ឯ ចោន ហៅ ដើម្បីទទេ ហ៊ុសម អ រគុ ណPlease bring your proof of navment in order to collect your lab							ហ្ <b>ឈារ</b> ឱ ស ប្រាក់៖ thumb d					មាជិកបង់ of Member				ហ៊ុតជាវា ខា អនក ទូទ លុហា ក ៖sign receiver of the money					n by បុរតថាធ ខា អនភា ប ព filler of th					ថ ពា this	ារ ញ័ប័ ណ <b>ាន</b> ign by the iis application			
result within	4 days from	od colle	ction	n																										
Designed by Medical Services Access Dept Form L01 [ໂມຍີ ເຈົ້າ														ឈមេះ						. ឈមាះ										
<b>សនមតិភាមាដៅ សំ</b> លោរ ស							នីទាំ	ពិស្ទា	ារន៍	របស់	nyn s	អុខ	ាជបរ	ប	ាវេន៍	សា	ហាប៉ូកា រុសាវុជាវដម្រើបបង្កាត់ន្វី វូកុត្							សារ ម្មវិវិតាម ដត្រៃវាំ						
បុរសន	បេរីយល់	ពរ	ពី ម	រជីំ នេះ បោោ	សាបៈ សាប់ នោក	គ េ កា រុរ ព ផ	លក សា រាជ	ត រណ វុជរាវ តនេះ	ពុជា នៃង ១ខែង	ងសុខ វិភា គ ឈេប់	ភាពរ ដ <b>ោ</b> បុ ហែតជ	មាល ស្រុ ស្រុ	ាយ តុស ភាព	រា ន ាវជ ពហ	ុឈ្មាប រាវដរៃ ។ លោ	លោ លោ នេវ	រដូចនះ ប្រៀចដ ពតែមាន	លុះពា ោយ ខេចំង	ដល់ ម. ( អេត	3វេអា ) ជៈប៉ុ កោះពែ	ចុបរ នេះតមែ ធេ់កឲ	កោរ ពេរ ខេងខែរ	j. 1		បរតិ	ឋនប	tõ	វនប	រស	ពរម
ត្វា វធា នា ថា លុំឆដល់នេះ ភេនិងបូអេប៊ែ សមា ជិក ដូច ថា លុមវះពារ ខក្ខដ អ បុរា សៃវ៉ា តិមា ន សមា ជិក ដ មើរចាំ ក research so evidence is generat result and share with researcher guarantee that any information o address ) is removed and the res ព ថ្មីនោយហុតវម អាយោមុជា រ ម ត ជ you agree that MoPoTsyo uses y									អា យ តទង ated to or da <u>esearc</u> <b>i បា</b> your r	ជា បាម o s o c ta che <b>ចំរា</b>	ដ ើ tren ollal rela er ca សព	្រា ទា ថ្វា ទា gth bor ted ann	ហាបី ៗTh en o ates to m <u>ot co</u> លោប	្រុះអន ne r ur o wit ny i nta	នរពតមានមុចអក់ដោណភាក់ទុងនង អនកុសា ដែរា មែនអនុញ្ញាស្ដេ ដោយប្រវើ e result of my lab tests has utility for ir care system so we can use this vith MoPoTsyo but MoPoTsyo must y identity (such as my name and itact me directly . ស្តីអភិវ មុខ Do							l do not agree								

## Laboratory test application form, with consent formula at the bottom